

APA-1
07/04

TRANSMITTAL SHEET FOR
NOTICE OF INTENDED ACTION

Control No. 750 Department or Agency Board of Examiners in Psychology

Rule No. 750-X-5-.03

Rule Title: Disciplinary Action Against Licensed Psychologists and Licensed Psychological
New Amend Repeal Adopt by Reference Psychological
Technicians

Would the absence of the proposed rule significantly harm or endanger the public health, welfare, or safety?

Yes

Is there a reasonable relationship between the state's police power and the protection of the public health, safety, or welfare?

Yes

Is there another, less restrictive method of regulation available that could adequately protect the public?

No

Does the proposed rule have the effect of directly or indirectly increasing the costs of any goods or services involved and, if so, to what degree?

Yes, unknown degree because penalties in disciplinary cases will be determined on a case-by-case basis, not to exceed \$1,000.00 per violation, or a total of \$5,000.00 per action.

Is the increase in cost, if any, more harmful to the public than the harm that might result from the absence of the proposed rule?

No

Are all facets of the rulemaking process designed solely for the purpose of, and so they have, as their primary effect, the protection of the public?

Yes

Does the proposed rule have an economic impact?

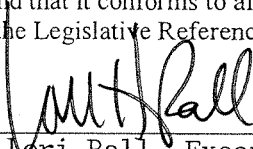
Yes, only potentially in the case of disciplinary action.

If the proposed rule has an economic impact, the proposed rule is required to be accompanied by a fiscal note prepared in accordance with subsection (f) of Section 41-22-23, Code of Alabama 1975.

Certification of Authorized Official

I certify that the attached proposed rule has been proposed in full compliance with the requirements of Chapter 22, Title 41, Code of Alabama 1975, and that it conforms to all applicable filing requirements of the Administrative Procedure Division of the Legislative Reference Service.

Signature of certifying officer



Lori Rall, Executive Officer

Date

09/19/2013

(DATE FILED)
(STAMP)

**ECONOMIC IMPACT STATEMENT
FOR APA RULE
(Section 41-22-23(f))**

Control No. 750 Department or Agency Board of Examiners in Psychology

Rule No: 750-X-5-.03

Rule Title: Disciplinary Actions Against Licensed Psychologists and Licensed Psychological Technicians

 New X Amend Repeal Adopt by Reference

 This rule has no economic impact.

 X This rule has an economic impact, as explained below:

1. NEED/EXPECTED BENEFIT OF RULE:

Rule gives the Board the authority to potentially levy a penalty or penalties when taking disciplinary action(s) against a licensee.

2. COSTS/BENEFITS OF RULE AND WHY RULE IS THE MOST EFFECTIVE, EFFICIENT, AND FEASIBLE MEANS FOR ALLOCATING RESOURCES AND ACHIEVING THE STATED PURPOSE:

Provides the Board the ability to recoup agency funds spent on the investigation and litigation of a disciplinary case.

3. EFFECT OF THIS RULE ON COMPETITION:

None

4. EFFECT OF THIS RULE ON COST-OF-LIVING AND DOING BUSINESS IN THE GEOGRAPHICAL AREA WHERE THE RULE IS TO BE IMPLEMENTED:

None

5. EFFECT OF THIS RULE ON EMPLOYMENT IN THE GEOGRAPHICAL AREA WHERE THE RULE IS TO BE IMPLEMENTED:

N/A

6. SOURCE OF REVENUE TO BE USED FOR IMPLEMENTING AND ENFORCING THIS RULE:

Agency fees (not part of the General Fund).

7. THE SHORT-TERM/LONG-TERM ECONOMIC IMPACT OF THIS RULE ON AFFECTED PERSONS, INCLUDING ANALYSIS OF PERSONS WHO WILL BEAR THE COSTS AND THOSE WHO WILL BENEFIT FROM THE RULE:

A licensee who faces a disciplinary penalty will bear the expense of the penalty. Penalties will be levied by the Board only after due consideration has been made regarding the protection of the public that is served by a licensee.

8. UNCERTAINTIES ASSOCIATED WITH THE ESTIMATED BENEFITS AND BURDENS OF THE RULE, INCLUDING QUALITATIVE/QUANTITATIVE BENEFITS AND BURDEN COMPARISON:

N/A

9. THE EFFECT OF THIS RULE ON THE ENVIRONMENT AND PUBLIC HEALTH:

Penalties will be levied by the Board only after due consideration has been made regarding the protection of the public that is served by a licensee and the determination has been made that the penalty will ultimately benefit public health.

10. DETRIMENTAL EFFECT ON THE ENVIRONMENT AND PUBLIC HEALTH IF THE RULE IS NOT IMPLEMENTED:

A potential monetary penalty that may be levied by the Board as part of a disciplinary sanction against a licensee serves to deter unlawful, unethical practice.

****Additional pages may be used if needed.**

ALABAMA BOARD OF EXAMINERS IN PSYCHOLOGY

NOTICE OF INTENDED ACTION

RULE NO. & TITLE: 750-X-1-.01 Membership

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding the diversity requirements of Board member positions.

RULE NO. & TITLE: 750-X-1-.02 Election Of Officers, Terms Of Office, And Duties

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding the nomination process for filling Board positions.

RULE NO. & TITLE: 750-X-1-.03 Filling An Unexpired Term

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding the nomination process for filling Board positions with unexpired terms.

RULE NO. & TITLE: 750-X-1-.08 Alabama Sunset Law

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to adopt the above new rule.

SUBSTANCE OF PROPOSED ACTION: The adoption of this new rule is needed to comply with Act 2013-386 and the Alabama Sunset Law, Title 41, Chapter 20, regarding the Board's termination and continuation dates pursuant to the Alabama Sunset Law.

ALABAMA BOARD OF EXAMINERS IN PSYCHOLOGY

NOTICE OF INTENDED ACTION CONTINUED

RULE NO. & TITLE: 750-X-2-.01 Candidates For Licensure

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386. The requirement of U.S. citizenship and/or legal presence in the U.S. is already stated in the Beason-Hammon Alabama Taxpayer & Citizen Protection Act (Act 2011-535).

RULE NO. & TITLE: 750-X-2-.03 Application Form

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding criminal history background checks.

RULE NO. & TITLE: 750-X-2-.07 Internship Training

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to correct a typographical error (adding an apostrophe to a word in 750-X-2-.07(2)(1)).

RULE NO. & TITLE: 750-X-2-.08 Licensure of Applicants Licensed To Practice Psychology In Another Jurisdiction

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding U.S. citizenship and licensure requirements (CPQ and ABPP status), 30-day practice and disaster/emergency practice.

ALABAMA BOARD OF EXAMINERS IN PSYCHOLOGY

NOTICE OF INTENDED ACTION CONTINUED

RULE NO. & TITLE: 750-X-2A-.03 Application Form

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding criminal history background checks.

RULE NO. & TITLE: 750-X-3A-.01 Rationale

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 stating that continuing education shall be relevant to or applicable within the practice of psychology.

RULE NO. & TITLE: 750-X-3A-.08 Failure To Comply With Continuing Education Requirements

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding lapsed licensure for failure to engage in continuing education or failure to pay the annual continuing education fee.

ALABAMA BOARD OF EXAMINERS IN PSYCHOLOGY

NOTICE OF INTENDED ACTION CONTINUED

RULE NO. & TITLE: 750-X-4-.01 License Renewal

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding lapsed licensure for failure to pay the annual license renewal and continuing education fees.

RULE NO. & TITLE: 750-X-4-.02 Inactive Status

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to adopt the above new rule.

SUBSTANCE OF PROPOSED ACTION: The adoption of this new rule is needed to comply with Act 2013-386 regarding the designation of inactive status of a psychologist license.

RULE NO. & TITLE: 750-X-4-.02 Representation To The Public

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule number.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed for re-numbering purposes (750-X-4-.03) due to the adoption of the subsequent new rule in compliance with Act 2013-386.

RULE NO. & TITLE: 750-X-5-.03 Disciplinary Actions Against Licensed Psychologists and Licensed Psychological Technicians

INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 regarding penalties for violations, judicial review of Board orders, disciplinary oversight of licensees and reporting of disciplinary actions.

ALABAMA BOARD OF EXAMINERS IN PSYCHOLOGY

NOTICE OF INTENDED ACTION CONTINUED

RULE NO. & TITLE: 750-X-5-.04 Inquiries About Unlicensed Individuals

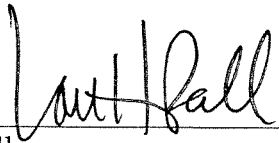
INTENDED ACTION: The Alabama Board of Examiners in Psychology proposes to amend the above rule.

SUBSTANCE OF PROPOSED ACTION: This amendment is needed to comply with Act 2013-386 allowing the Board to bring action in the Circuit Court of Montgomery County for violations of the law, Board rules or Board orders.

FINAL DATE FOR COMMENT AND COMPLETION OF NOTICE: November 4, 2013

TIME, PLACE AND MANNER OF PRESENTING VIEWS: Interested Persons may present their views in writing to the Executive Officer of the Board at any time during the 35-day period following September 30, 2013, or if requested in advance (no later than November 4, 2013), by personally appearing at 660 Adams Avenue, Suite 360, Montgomery, Alabama, on Friday, November 8, 2013 at 10:00 a.m. Contact Person: Mrs. Lori Rall, Executive Officer, Alabama Board of Examiners in Psychology, 660 Adams Avenue, Suite 360, Montgomery, AL 36104.

CONTACT PERSON AT AGENCY: Lori Rall, Executive Officer



Lori Rall
Executive Officer

750-X-5-.03 Disciplinary Actions Against Licensed Psychologists and Licensed Psychological Technicians.

(1) The Board shall suspend, place on probation, or require remediation, **or any combination thereof**, for any psychologist or psychological technician for a specified time, to be determined at the discretion of the Board, or revoke any license to practice as a psychologist or psychological technician or take any other action specified in the rules and regulations whenever the Board finds by a preponderance of the evidence that the psychologist or psychological technician has engaged in any of the following acts or offenses:

(a) Fraud or deception in applying for or procuring a license to practice as a psychologist or psychological technician; or in passing the examination provided for in this chapter.

(b) Practice as a psychologist or psychological technician under a false or assumed name or the impersonation of another practitioner of a like or different name.

(c) Immoral, unprofessional, or dishonorable conduct, defined by the Board as conduct inconsistent with the American Psychological Association's Ethical Principles of Psychologists and Code of Conduct and General Guidelines for Providers of Psychological Services.

(d) Practicing as a psychologist or psychological technician in such a manner as to endanger the welfare of clients or patients.

(e) Conviction of a felony (a copy of the record of conviction, certified to by the clerk of the court entering the conviction shall be conclusive evidence).

(f) Conviction of any crime or offense that reflects the inability of the practitioner to practice as a psychologist or psychological technician with due regard for the health and safety of clients or patients.

(g) Harassment, intimidation, or abuse, sexual or otherwise, of a client or patient.

(h) Engaging in sexual intercourse or other sexual contact with a client or patient or other prohibited multiple relationships as defined at 750-X-5-.03(2) with a client or former client.

(i) Use of repeated untruthful or deceptive or improbable statements concerning the licensee's qualifications or the effects or results of proposed treatment, including functioning outside of one's professional competence or area of specialization established by education, training, and experience as recognized by the Board.

(j) Gross malpractice or repeated malpractice or gross negligence in practice as a psychologist or psychological technician.

(k) Aiding or abetting practice as a psychologist or psychological technician by any person not licensed by the Board.

(l) Conviction of fraud in filing Medicare or Medicaid claims or in filing claims to any third party payor (a copy of the record of conviction, certified to by the clerk of the court entering the conviction, shall be conclusive evidence).

(m) Exercising undue influence in such a manner as to exploit the client, patient, student, or supervisee for financial or other personal advantage to the practitioner or third party.

(n) The suspension or revocation by another state or province of a license to practice as a psychologist or psychological technician **for cause other than failure to renew the license** (a certified copy of the record of suspension or revocation of the licensing or disciplinary authority in the state or province making such a suspension or revocation shall be conclusive evidence thereof).

(o) Refusal to appear before the Board after having been ordered to do so in writing by the executive office or chair of the Board.

(p) Making any fraudulent or untrue statement to the Board.

(q) **Failing to cooperate with or to respond promptly, completely, and honestly to the Board.**

(~~q-r~~) Violation of the code of ethics adopted in the rules and regulations of the Board.

(~~r-s~~) Inability to practice as a psychologist or psychological technician with reasonable skill and safety to patients or clients by reason of illness, inebriation, misuse of drugs, narcotics, alcohol, chemicals, or any other substance, or as a result of any mental or physical condition.

(~~s-t~~) Engaging in practice as a psychologist or psychological technician before a license is issued.

~~(t) Failure to engage in continuing education or failure to pay fees for registration of continuing education credits.~~

(u) Practice of a level of psychology inappropriate or beyond the scope of the particular license held by the licensee.

(v) Failure to comply with any of the respective responsibilities of a supervisor or supervisee as provided in this chapter.

(2) Prohibited Multiple Relationships:

(a) The licensee shall not undertake or continue a professional relationship with a client when the objectivity or competency of the licensee is, or could reasonably be expected by the Board to be, impaired because of the licensee's present or previous familial, social, sexual, emotional, financial, supervisory, political, administrative, or legal relationship with the client or a relevant person associated with or related to the client.

(b) The licensee in interacting with a client or former client to whom the licensee has at anytime within the previous 24 months rendered any professional psychological services, shall not:

(i) engage in any verbal or physical behavior toward him/her which is sexually seductive, demeaning, or harassing; or

(ii) engage in sexual intercourse or other sexual intimacies with him/her; or

(iii) enter into a financial or other potentially exploitive relationship with him/her.

(c) The prohibitions set out in (b) above shall not be limited to a period of twenty-four (24) months but shall continue indefinitely if the client is determined by the Board to be vulnerable, by reason of emotional or cognitive disorder, to exploitive influence by the licensee.

(3) The Board of Examiners in Psychology may refuse to grant a certificate, or may recommend suspension of any such license for a definite period not to exceed three years. Said Board may, upon satisfactory proof that any applicant or licensee has been guilty of any of the above offenses, refuse to grant a certificate to said applicant or may recommend revocation of a license of said licensee upon a vote of the majority of the Board. After three years from the date of a revocation, an application for reinstatement may be made to the Board, and it may, upon favorable action by a majority of the Board, recommend such reinstatement.

(4) All proceedings on revocations, suspensions, or other hearings affecting licensees shall be conducted in accordance with the applicable provisions of the Alabama Administrative Procedure Act.

(5) The following procedures further specify the course of action whenever a complaint is made to the Board concerning an individual licensed by the Board:

(a) The complaint shall be presented to the executive officer of the Board.

(b) The executive officer shall ascertain whether or not the individual named in the complaint is currently licensed by the Board. Upon ascertaining such, the executive officer shall appoint a Board member or members to serve on an investigative committee with the executive officer and legal counsel regarding the charge(s) made against the licensee. The executive officer and legal counsel are non-voting members of the committee. The Board may also hire or use investigators to investigate complaints against licensees. Complaints against licensees are considered privileged and confidential unless there is a "probable cause" finding by the investigative committee.

(c) Upon the completion of the investigation, the investigating committee shall either find “probable cause” and proceed with a formal hearing to present evidence to the Board regarding the complaint, or the case file shall be closed and marked “no probable cause found.” The Board may settle the case by agreement at any time.

(6) If a formal hearing is to be conducted, the following procedures will be observed.

(a) The complaint, including the grounds for consideration of suspension or revocation of license, and the notice of a hearing shall be in writing to the last known address of the licensed individual. Said complaint shall be transmitted by certified mail, return receipt requested.

(b) The licensed individual shall be given a minimum of thirty (30) days notice for hearing to consider suspension or revocation of license.

(c) The licensed individual may at all times be represented by counsel of his/her choosing or may waive this right.

(d) At a hearing, either the full Board shall sit or the Board shall appoint a hearing officer to hear the case in their stead; however, the individual Board members who has assisted with the investigation of the complaint shall not vote on the disciplinary action to be taken. **At least one member of the Board shall be present at all times during a hearing, deliberation, and action thereon.** A hearing officer appointed from the attorney general’s office shall act as the hearing officer for the purpose of rulings on motions, evidence, and the like.

(e) The hearing shall proceed in accordance with the rules of evidence for a nonjury civil case. The burden of proof required to substantiate the charge is a preponderance of the evidence.

(f) After hearing all of the evidence and/or receipt of a recommendation from the hearing officer, the Board shall vote to determine what disciplinary action, if any, shall be taken. The Board will issue the final findings of fact and conclusion of law.

(g) Any disciplinary action adjudged appropriate by the Board shall be transmitted forthwith to the licensed individual within thirty (30) days following the Board's final order in the case.

(h) The Board may, at its discretion, after suspending or revoking a license, require in writing that the licensed individual obtain further education, training, personal counseling, psychotherapy or such treatment as is necessary to the satisfaction of the Board to remediate any personal or professional deficiencies that contributed to said suspension or revocation before a license may be reinstated.

(i) When the issue is whether or not a psychologist or psychological technician is physically or mentally capable of practicing as a psychologist or psychological technician with reasonable skill and safety to patients or clients, then, upon a showing of probable cause to the Board that the psychologist or psychological technician is not capable of practicing psychology with reasonable skill and safety to patients, the Board may petition a court of competent jurisdiction to order the psychologist or psychological technician in question to submit to a psychological examination by a psychologist to determine psychological status and/or a physical examination by a physician to determine physical condition. The psychologist and/or physician is to be designated by the court. The expense of the examination shall be borne by the Board. Where the psychologist or psychological technician raises the issue of mental or physical competence or appeals a decision regarding his or her mental or physical competence, the psychologist or psychological technician shall be permitted to obtain his or her own evaluation at his or her own expense. If the objectivity or adequacy of the examination is suspect, the Board may complete an examination by its designated practitioners at its own expense. When mental or physical capacity to practice is at issue, every psychologist or psychological technician licensed to practice in the state shall be deemed to have given consent to submit to a mental or physical examination or to any combination of such examinations and to waive all objections to the admissibility of the examination, or to previously adjudicated evidence of mental incompetence.

(j) Appeals of the decision of the Board shall be made in accordance with the Alabama Administrative Procedure Act governing appeals in contested cases.

(k) Board members must abstain from voting in or otherwise participating in disciplinary investigations or hearings if the licensee is in their employ or under their supervision, or if there is a legal, ethical, or moral question vis-a-vis the Board member and the applicant.

(7) In addition to any penalties levied, the~~The~~ Board may assess the cost of any investigation, legal service, legal proceeding, or disciplinary action against any applicant or licensee found to be in violation of this chapter.

(8) In determining the amount of any penalty, the Board shall consider the seriousness of the violation, including any threat to the health, safety, or welfare of the public, the unlawful gain or economic benefit gained from the violation, the history of previous violations by the person, and the efforts of the person to mitigate and comply with this chapter.

(a) Penalties may not exceed one thousand dollars (\$1,000) per violation, or a total of five thousand dollars (\$5,000) per disciplinary action.

(9) Judicial review of an order entered by the Board shall be conducted in accordance with those provisions providing for the judicial review of contested cases of the Alabama Administrative Procedures Act.

(10) The Board shall exercise its jurisdiction for disciplinary oversight of licensees for any psychological services, regardless of how or where those services are rendered, even if those services are rendered in another state, federal facility, or foreign country during the licensure period.

(a) The Board may not accept the voluntary surrender of a license on the part of a psychologist or psychological technician to avoid a possible disciplinary action by the Board.

(b) If a licensee, a former licensee, or a licensee on inactive status is found to be in violation of a state law or administrative rule, the Board shall maintain a public file. The public file is available upon request.

(c) The Board shall make a report of disciplinary actions to the National Practitioner Data Bank, or its successor organization, and to the Association of State and Provincial Psychology Boards, or its successor organization.

(d) The Board shall publish disciplinary actions in its annual Newsletter.

Author: Alabama Board of Examiners in Psychology

Statutory Authority: Code of Ala. 1975, § 34-26-1, et seq.; 41-22-1 et seq.

History: Rule entitled "Liability of Board Members" filed September 21, 1982.

Repealed and new rule (same title) filed November 5, 1987. **Repealed and new**

rule entitled "Disciplinary Actions Against Licensed Psychologists" filed April 5,

1990. **Amended:** October 5, 1992 **Amended:** Filed September 21, 1994,

November 25, 1997, May 14, 1998, September 22, 1999, March 17, 2004,

September 16, 2008.