# TRANSMITTAL SHEET FOR NOTICE OF INTENDED ACTION

Control	335	Department or A	Agency Environ	mental Management				
Rule No.	335-3-850	·····						
Rule Title:	Changing Designated Representative and Alternate Designated Representative; Changes in Owners and Operators; Changes in Units at the Source							
X	New	Amend	Repeal	Adopt by Reference				
		roposed rule nger the public health	. <b>,</b> 	YES				
state's polic		onship between the e protection of the difare?		YES				
	available that co	ictive method of ould adequately protec	ct _	NO				
indirectly in	ncreasing the co	ve the effect of directly osts of any goods or , to what degree?	y or -	YES				
public than	· ·	ny, more harmful to the might result from the ale?		NO				
solely for th	ne purpose of, a	lking process designed nd so they have, as the on of the public?		YES				
******	******	************	******	****				
Does the pr	roposed rule hav	ve an economic impac	et? _	YES				
accompanie		n economic impact, thote prepared in accordance 275.						
	**************** n of Authorized	************* Official	******	*****				
I certify that requirement all applicab	at the attached parts of Chapter 22	proposed rule has bee 2, Title 41, Code of Al ments of the Adminis	abama 1975, and	that it conforms to				
Signature o	of certifying offic	er Marly	Ellest	Stamp here				
Date <u>07-2</u>	20-2015	/	<u> </u>	Committy 11616				
			Date Filed					

# ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT AIR DIVISION

## NOTICE OF INTENDED ACTION

**AGENCY NAME:** Environmental Management

RULE NO. & 1	<u> ITL</u>	E: Division 335-3, Air Pollution Control Program
335-3-807	-	TR NOX Annual Trading Program-Purpose and
		Definitions (New)
335-3-808	-	TR NOX Annual Trading Program- Applicability (New)
335-3-809	-	TR NOX Annual Trading Program – Retired Unit
		Exemption (New)
335-3-810	-	TR NOX Annual Trading Program – Standard
		Requirements (New)
335-3-811	-	TR NOX Annual Trading Program – Computation of
		Time (New)
335-3-812	-	Administrative Appeal Procedures (New)
335-3-813	-	NOX Annual Trading Budgets and Variability Limits
		(New)
335-3-814	-	TR NOX Annual Allowance Allocations (New)
335-3-816	~	Authorization of Designated Representative and
		Alternate Designated Representative (New)
335-3-817	-	Responsibilities of Designated Representative and
		Alternate Designated Representative (New)
335-3-818	-	Changing Designated Representative and Alternate
		Designated Representative; Changes in Owners and
		Operators; Changes in Units at the Source (New)
335-3-819	-	Certificate of Representation(New)
335-3-820	-	Objections Concerning Designated Representative and
		Alternate Designated Representative (New)
335-3-821	-	Delegation by Designated Representative and
		Alternate Designated Representative (New)
335-3-823	-	======================================
227.5.0.04		Accounts, and General Accounts (New)
335-3-824	-	Recordation of TR NOX Annual Allowance Allocations
~~~ ~ ~ ~ ~		and Auction Results (New)
335-3-825	-	Submission of TR NOX Annual Allowance Transfers
		(New)
335-3-826	-	Recordation of TR NOX Annual Allowance Transfers
227 2 2 2 2		(New)
335-3-827	-	Compliance with TR NOX Annual Emissions
227 2 2 22		Limitation (New)
335-3-828	-	Compliance with TR NOX Annual Assurance
005.0.0.00		Provisions (New)
335-3-829	-	Banking (New)

3	35-3-830	-	Account Error (New)
	335-3-831		Administrator's Action on Submissions (New)
	335-3-833		General Monitoring, Recordkeeping, and Reporting
			Requirements (New)
3	335-3-834		Initial Monitoring System Certification and
			Recertification Procedures (New)
3	335-3-835	_	Monitoring System Out-of-Control Periods (New)
3	335-3-836	-	Notifications Concerning Monitoring (New)
3	335-3-837	-	Recordkeeping and Reporting (New)
3	335-3-838	-	Petitions for Alternatives to Monitoring,
			Recordkeeping, or Reporting Requirements (New)
(	335-3-839	-	TR NOX Ozone Season Trading Program – Purpose
			and Definitions( New)
;	335-3-840	-	TR NOX Ozone Season Trading Program –
			Applicability (New)
;	335-3-841	-	TR NOX Ozone Season Trading Program – Retired
			Unit Exemption (New)
;	335-3-842	-	TR NOX Ozone Season Trading Program – Standard
			Requirements (New)
	335-3-843	-	TR NOX Ozone Season Trading Program –
			Computation of Time (New)
	335-3-844	-	Administrative Appeal Procedures (New)
	335-3-845	-	NOX Ozone Season Trading Budgets and Variability
			Limits (New)
	335-3-846		TR NOX Ozone Season Allowance Allocations (New)
	335-3-847	-	
	335-3-848	-	Authorization of Designated Representative and
	207 2 2 40		Alternate Designated Representative (New)
	335-3-849	-	Responsibilities of Designated Representative and
	225 2 2 50		Alternate Designated Representative (New)
	335-3-850	-	Changing Designated Representative and Alternate
			Designated Representative; Changes in Owners and Operators; Changes in Units at the Source (New)
	335-3-851		and the second of the second o
	335-3-852	-	Objections Concerning Designated Representative and
	303-3-032	_	Alternate Designated Representative (New)
	335-3-853		Delegation by Designated Representative and
	000-0-0-,00		Alternate Designated Representative (New)
	335-3-854		1 /27
	335-3-855	_	
	000 0 0 .00		Accounts, and General Accounts (New)
=	335-3-856		Recordation of TR NOX Ozone Season Allowance
	000 0 0 .00		Allocations and Auction Results (New)
	335-3-857	_	Submission of TR NOX Ozone Season Allowance
	000 0 0 10.		Transfers (New)
	335-3-858	_	Recordation of TR NOX Ozone Season Allowance
			Transfers (New)
	335-3-859	-	Compliance with TR NOX Ozone Season Emissions
			Limitation (New)
			,

335-3-860	-	Compliance with TR NOX Ozone Season Assurance Provisions (New)
335-3-861		Banking (New)
335-3-862	-	TR NOX Ozone Season Trading Program – Account Error (New)
335-3-863		TR NOX Ozone Season Trading Program –
333-3-6-,03	-	Administrator's Action on Submissions (New)
335-3-864		Reserved (New)
335-3-865	-	General Monitoring, Recordkeeping, and Reporting Requirements (New)
335-3-866		and the same of th
335-3-867	_	Monitoring System Out-of-Control Periods (New)
335-3-868	-	Notifications Concerning Monitoring (New)
335-3-869	-	Recordkeeping and Reporting (New)
335-3-870	-	Petitions for Alternatives to Monitoring, Recordkeeping, or Reporting Requirements (New)

INTENDED ACTION: Revise Division 3 of the ADEM Administrative Code with the 335-3-8-.07 (TR NOX Annual Trading Program-Purpose and adoption of Rules 335-3-8-.08 (TR NOX Annual Trading Program- Applicability), Definitions). 335-3-8-.09 (TR NOX Annual Trading Program - Retired Unit Exemption), 335-3-8-.10 (TR NOX Annual Trading Program - Standard Requirements), 335-3-8-.11 (TR NOX Annual Trading Program - Computation of Time), 335-3-8-.12 (Administrative Appeal Procedures), 335-3-8-.13 (NOX Annual Trading Budgets and Variability Limits), 335-3-8-.14 (TR NOX Annual Allowance Allocations), 335-3-8-.16 (Authorization of Designated Representative and Alternate Designated Representative), 335-3-8-.17 (Responsibilities of Designated Representative and Alternate Designated Representative), 335-3-8-.18 (Changing Designated Representative and Alternate Designated Representative; Changes in Owners and Operators; Changes in Units at the Source), 335-3-8-.19 (Certificate of Representation), 335-3-8-.20 (Objections Concerning Designated Representative and Alternate Designated Representative), 335-3-8-.21 (Delegation by Designated Representative and Alternate Designated Representative), 335-3-8-.23 (Establishment of Compliance Accounts, Assurance Accounts, and General Accounts), 335-3-8-.24 (Recordation of TR NOX Annual Allowance Allocations and Auction Results), 335-3-8-.25 (Submission of TR NOX Annual Allowance Transfers), 335-3-8-.26 (Recordation of TR NOX Annual Allowance Transfers), 335-3-8-.27 (Compliance with TR NOX Annual Emissions Limitation), 335-3-8-.28 (Compliance with TR NOX Annual Assurance Provisions), 335-3-8-.29 (Banking), 335-3-8-.30 (Account Error), 335-3-8-.31 (Administrator's Action on Submissions), 335-3-8-.33 (General Monitoring, Recordkeeping, and Reporting Requirements), 335-3-8-.34 (Initial Monitoring System Certification and Recertification Procedures), 335-3-8-.35 (Monitoring System Out-of-Control Periods), 335-3-8-.36 (Notifications Concerning Monitoring), 335-3-8-.37 (Recordkeeping and Reporting), 335-3-8-.38 (Petitions for Alternatives to Monitoring, Recordkeeping, or Reporting Requirements), 335-3-8-.39 (TR NOX Ozone Season Trading Program - Purpose and Definitions), 335-3-8-40 (TR NOX Ozone Season Trading Program - Applicability), 335-3-8-.41 (TR NOX Ozone Season Trading Program - Retired Unit Exemption), 335-3-8-.42 (TR NOX Ozone Season Trading Program - Standard Requirements), 335-3-8-

.43 (TR NOX Ozone Season Trading Program - Computation of Time), 335-3-8-.44 (Administrative Appeal Procedures), 335-3-8-.45 (NOX Ozone Season Trading Budgets and Variability Limits), 335-3-8-46 (TR NOX Ozone Season Allowance Allocations), 335-3-8-.47 (Reserved), 335-3-8-.48 (Authorization of Designated Representative and Alternate Designated Representative), 335-3-8-.49 (Responsibilities of Designated Representative and Alternate Designated Representative), 335-3-8-.50 (Changing Designated Representative and Alternate Designated Representative; Changes in Owners and Operators; Changes in Units at the Source), 335-3-8-.51 (Certificate of Representation), 335-3-8-.52 (Objections Concerning Designated Representative and Alternate Designated Representative), 335-3-8-.53 (Delegation by Designated Representative and Alternate Designated Representative), 335-3-8-.54 (Reserved), 335-3-8-.55 (Establishment of Compliance Accounts, Assurance Accounts, and General Accounts), 335-3-8-.56 (Recordation of TR NOX Ozone Season Allowance Allocations and Auction Results), 335-3-8-.57 (Submission of TR NOX Ozone Season Allowance Transfers), 335-3-8-.58 (Recordation of TR NOX Ozone Season Allowance Transfers). 335-3-8-.59 (Compliance with TR NOX Ozone Season Emissions Limitation), 335-3-8-.60 (Compliance with TR NOX Ozone Season Assurance Provisions), 335-3-8-.61 (Banking), 335-3-8-.62 (TR NOX Ozone Season Trading Program - Account Error), 335-3-8-.63 (TR NOX Ozone Season Trading Program - Administrator's Action on Submissions). 335-3-8-.64 (Reserved). 335-3-8-.65 (General Monitoring, Recordkeeping, and Reporting Requirements), 335-3-8-.66 (Initial Monitoring System Certification and Recertification Procedures), 335-3-8-.67 (Monitoring System Out-of-Control Periods), 335-3-8-.68 (Notifications Concerning Monitoring), 335-3-8-.69 (Recordkeeping and Reporting), 335-3-8-.70 (Petitions for Alternatives to Monitoring, Recordkeeping, or Reporting Requirements).

### SUBSTANCE OF PROPOSED ACTION:

Revisions to the Division 3 Code are being proposed to add Rules 335-3-8-.07. 335-3-8-.08, 335-3-8-.09, 335-3-8-.10, 335-3-8-.11, 335-3-8-.13, 335-3-8-.14, 335-3-8-.16, 335-3-8-.17, 335-3-8-.18, 335-3-8-.19, 335-3-8-.20, 335-3-8-.21, 335-3-8-.23, 335-3-8-.24, 335-3-8-.25, 335-3-8-.26, 335-3-8-.27, 335-3-8-.28, 335-3-8-.29, 335-3-8-.30, 335-3-8-.31, 335-3-8-.33, 335-3-8-.34, 335-3-8-.35, 335-3-8-.36, 335-3-8-.37, 335-3-8-.38, 335-3-8-.39, 335-3-8-.40, 335-3-8-.41, 335-3-8-.42, 335-3-8-.43, 335-3-8-.44, 335-3-8-.45, 335-3-8-.46, 335-3-8-.47, 335-3-8-.48, 335-3-8-.49, 335-3-8-.50, 335-3-8-.51, 335-3-8-.52, 335-3-8-.53, 335-3-8-.54, 335-3-8-.55, 335-3-8-.56, 335-3-8-.57, 335-3-8-.58, 335-3-8-.59, 335-3-8-.60, 335-3-8-.61, 335-3-8-.62, 335-3-8-.63, 335-3-8-.64, 335-3-8-.65, 335-3-8-.66, 335-3-8-.67, 335-3-8-.68, 335-3-8-.69, and 335-3-8-.70 in order to incorporate provisions for the control of nitrogen oxides emissions from specified categories as required by the Environmental Protection Agency's Cross-State Air Pollution Rule (CSAPR) as promulgated August 8, 2011 (76 FR 48208) and revised on December 3, 2014 (79 FR 71663). This adoption allows the Department to retain State primacy in the implementation of the regulations. Revisions to this Chapter are proposed to be incorporated into Alabama's SIP.

### TIME, PLACE, MANNER OF PRESENTING VIEWS:

Comments may be submitted in writing or orally at a public hearing to be held 10:00 a.m., September 9, 2015, in ADEM Hearing Room, 1400 Coliseum Blvd., Montgomery, Alabama 36110.

## FINAL DATE FOR COMMENT AND COMPLETION OF NOTICE: September 11, 2015

**CONTACT PERSON AT AGENCY:** 

Chris Howard (334) 271-7878

Lance R. LeFleur

Director

# 335-3-8-.50 Changing Designated Representative and Alternate Designated Representative; Changes in Owners and Operators; Changes in Units at the Source. [NEW RULE]

(1) General. The Environmental Protection Agency Regulations governing Changing Designated Representative and Alternate Designated Representative; Changes in Owners and Operators; Changes in Units at the Source for TR NO<sub>X</sub> Ozone Season Sources, are incorporated by reference as they exist in 40 CFR §97.515, Subpart BBBBB as of July 1, 2015. (The materials incorporated by reference are available for purchase and inspection at the Department's offices.)

Author: Ronald W. Gore.

Statutory Authority: Code of Alabama 1975, §§22-28-10, 22-28-11, 22-28-14,

22-28-18, 22-28-20, 22-28-22, 22-22A-5, 22-22A-6, and 22-22A-8.

History: Effective Date: XXXXXX, 2016.

## ECONOMIC IMPACT STATEMENT FOR APA RULE (Section 41-22-23 (f))

Control No.		335	_ Departme	nt or Agen	су	Environme	ental Manager	nent	
Rule No:	813; 33 335-3-8- 828; 33	35-3-814; 3 .21; 335-3-8	35-3-816; i23; 335-3- 35-3-830;	335-3-81 824; 335- 335-3-83	7; 335-3- -3-825; 3	10; 335-3-811; 335-3-812; 335-3-85-3-818; 335-3-819; 335-3-820; 25; 335-3-826; 335-3-827; 335-3-833; 335-3-834; 335-3-835;			
Rule Title:  TR NO <sub>X</sub> Annual Trading Program-Purpose and Definitions; TR NO <sub>Y</sub> Applicability; TR NO <sub>X</sub> Annual Trading Program — Retired Unit Exempti Program — Standard Requirements; TR NO <sub>X</sub> Annual Trading Program Administrative Appeal Procedures; NO <sub>X</sub> Annual Trading Budgets and Annual Allowance Allocations; Authorization of Designated Representative Representative; Changing Designated Representative and Alternate Changes in Owners and Operators; Changes in Units at the Source; Objections Concerning Designated Representative and Alternate Delegation by Designated Representative and Alternate Delegation by Designated Representative and Alternate Designated Representative and Al							on; TR NO <sub>X</sub> Annual Trading m – Computation of Time; Variability Limits; TR NO <sub>X</sub> ve and Alternate Designated and Alternate Designated Designated Representative; Pertificate of Represent		
X1	New		Amend _		Repeal		Adopt by	Reference	
		This rule h	as no econo	mic impact	t.				
X		This rule h	as an econo	mic impact	, as expla	ined below:	:		
		Impa	act of Revisi	ons to Cha	pter 335-3	3-8			

The addition of Rules 335-3-8-.07, 335-3-8-.08, 335-3-8-.09, 335-3-8-.10, 335-3-8-.11, 335-3-8-.12, 335-3-8-.13, 335-3-8-.14, 335-3-8-.15, 335-3-8-.16, 335-3-8-.17, 335-3-8-.18, 335-3-8-.19, 335-3-8-.20, 335-3-8-.21, 335-3-8-.23, 335-3-8-.24, 335-3-8-.25, 335-3-8-.26, 335-3-8-.27, 335-3-8-.28, 335-3-8-.29, 335-3-8-.30, 335-3-8-.31, 335-3-8-.33, 335-3-8-.34, 335-3-8-.35, 335-3-8-.36, 335-3-8-.37, and 335-3-8-.38 to Chapter 335-3-8 of the ADEM Administrative Code, will

incorporate the requirements of federal regulations, as required by the Environmental Protection Agency (EPA). Through the adoption of these regulations, the Alabama Department of Environmental Management is given primacy to implement the regulations at the state level. In the event that these regulations are not implemented by the State, the EPA will implement the requirements on the federal level.

### 1. NEED/EXPECTED BENEFIT OF RULE:

These revisions are necessary to incorporate EPA's provisions for the control of nitrogen oxide emissions from specified categories of stationary sources as promulgated August 8, 2011 (76 FR 48208) and revised on December 3, 2014 (79 FR 71663). EPA has made a finding that 27 States and the District of Columbia contributed significantly to nonattainment of the national ambient air quality standards (NAAQS) for fine particles (PM2.5) and/or ozone in downwind States. EPA expects the benefit of this rule will assist the downwind PM2.5 and ozone nonattainment areas in achieving the NAAQS. Moreover, attainment will be achieved in a more equitable, cost-effective manner than if each nonattainment area attempted to achieve attainment by implementing local emissions reductions alone. EPA is presently implementing CSAPR through a Federal Implementation Plan (FIP). As discussed above, adoption of the federal requirements through these regulations will allow the Department to retain State primacy in the implementation and enforcement of the regulations rather than defaulting to regulation by the federal government.

2. COST/BENEFITS OF RULE AND WHY RULE IS THE MOST EFFECTIVE, EFFICIENT, AND FEASIBLE MEANS FOR ALLOCATING RESOURCES AND ACHIEVING THE STATED PURPOSE:

The cost/benefits of this Rule are provided in EPA's regulatory impact analysis and the promulgated Rule in 76 FR 48208.

The costs are equivalent to the cost of compliance with the same regulations implemented by the federal government. Sources of air pollution will be subject to the same requirements for installation of controls to prevent the emissions of air pollution regardless of which agency (state or federal) implements these regulations.

### 3. EFFECT OF THIS RULE ON COMPETITION:

As stated above, if the regulations are not implemented by the State of Alabama, they will be implemented on the federal level and Alabama companies will be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

4. EFFECT OF THIS RULE ON COST-OF-LIVING AND DOING BUSINESS IN THE GEOGRAPHICAL AREA WHERE THE RULE IS TO BE IMPLEMENTED:

As stated above, if the regulations are not implemented and enforced by the State of Alabama, they will be implemented on the federal level. Therefore, Alabama companies still would be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

5. EFFECT OF THIS RULE ON EMPLOYMENT IN THE GEOGRAPHICAL AREA WHERE THE RULE IS TO BE IMPLEMENTED:

Adoption of these federally required regulations is not expected to have any effect on the employment in the geographical area in which the regulation would be implemented (State of Alabama).

6. SOURCE OF REVENUE TO BE USED FOR IMPLEMENTING AND ENFORCING THIS RULE:

Moneys from the Federal Grant, and fines and fees collected by the Department will fund the adoption of this regulation. For sources subject to Title V of the Clean Air Act, as amended, fees are collected based on the amount of air pollution emitted annually.

7. THE SHORT-TERM/LONG-TERM ECONOMIC IMPACT OF THIS RULE ON AFFECTED PERSONS, INCLUDING ANALYSIS OF PERSONS WHO WILL BEAR THE COSTS AND THOSE WHO WILL BENEFIT FROM THE RULE:

As stated above, if the regulations are not implemented by the State of Alabama, they will be implemented on the federal level. Alabama companies would still be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

8. UNCERTAINTIES ASSOCIATED WITH THE ESTIMATED BENEFITS AND BURDENS OF THE RULE, INCLUDING QUALITATIVE/QUANTITATIVE BENEFITS AND BURDEN COMPARISON:

No additional burdens are expected as a result of the adoption of these regulations. If the regulations are not adopted by the State of Alabama, they will be implemented on the federal level. Alabama companies would still be required to comply with the federal regulations and answer directly to the federal Environmental Protection Agency.

9. THE EFFECT OF THIS RULE ON THE ENVIRONMENT AND PUBLIC HEALTH:

The effect of the regulation on the environment and public health is addressed in the Federal Register (76 FR 48208), August 8, 2011, that is the basis for these proposed rules.

# 10. DETRIMENTAL EFFECT ON THE ENVIRONMENT AND PUBLIC HEALTH IF THE RULE IS NOT IMPLEMENTED:

The benefits of the proposed regulations have been discussed in the above paragraphs as well as the Federal Register (see No. 9). Through the adoption of these regulations, ADEM will have primacy to implement the regulations at the State level. In the event that the regulations are not adopted at the State level, the requirements will still exist at the federal level. However, it is generally acknowledged that regulations are implemented and enforced in a more effective and efficient manner at the State level than at the federal level.